

## Annex 4

### SECTION 1: CIA SUMMARY



#### Community Impact Assessment: Summary

##### 1. Name of service, policy, function or criteria being assessed:

Brownlow Street/Eldon Street/Neville Terrace Alleygating Proposal 2015/2016

##### 2. What are the main objectives or aims of the service/policy/function/criteria?

A Public Spaces Protection Order (PSPO) allows the council to restrict access using lockable metal gates, to a public place (such as a rear alleyway) where the activities which are associated with that place are, or are likely to be, having a detrimental effect on the quality of life of those in the locality.

This recommendation proposes the restriction/closure of the alleyway between Brownlow Street/Eldon Street/Neville Terrace, Guildhall Ward.

##### 3. Name and Job Title of person completing assessment:

Claire Robinson, Assistant Rights of Way Officer

##### 4. Have any impacts been Identified? (Yes/No)

Yes

##### Community of Identity affected:

Age; Disability, Carers

##### Summary of impact:

One positive and six negative impacts have been identified involving mobility and access issues. One of the negative issues is seen as critical (design of locks / handles etc). This is mitigated by design / installation and alternative access options. Alleygates are reviewed regularly and/or on demand which accommodates any change in circumstances.

The positive impact of additional security to residents, increasing peace of mind and providing a safe area to the rear of their properties justifies the negative impacts.

##### 5. Date CIA completed: 25 September 2015

##### 6. Signed off by:

7. I am satisfied that this service/policy/function has been successfully impact assessed.

**Name:**

**Position:**

**Date:**

<b>8. Decision-making body:</b> <b>Director Decision</b>	<b>Date:</b> <b>September</b> <b>2015</b>	<b>Decision Details:</b>
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Send the completed signed off document to [ciasubmission@york.gov.uk](mailto:ciasubmission@york.gov.uk). It will be published on the intranet, as well as on the council website.

Actions arising from the Assessments will be logged on Verto and progress updates will be required

## Community Impact Assessment (CIA)

**Community Impact Assessment Title:**

Brownlow Street/Eldon Street/Neville Terrace Alleygating Proposal 2015/2016

What evidence is available to suggest that the proposed service, policy, function or criteria could have a negative (N), positive (P) or no (None) effect on quality of life outcomes? (Refer to guidance for further details)

Can negative impacts be justified? For example: improving community cohesion; complying with other legislation or enforcement duties; taking positive action to address imbalances or under-representation; needing to target a particular community or group e.g. older people. NB. Lack of financial resources alone is NOT justification!

### Community of Identity: Age

Evidence	Quality of Life Indicators	Customer Impact (N/P/None)	Staff Impact (N/P/None)
Informal consultation has been undertaken with all affected residents and statutory bodies (Police, emergency services, utility companies, The Ramblers)	Physical security; Standard of living Access to services; Individual, family and social life	Positive & Negative	None

Details of Impact	<i>Can negative impacts be justified?</i>	Reason/Action	Lead Officer	Completion Date
<p>1. Positive: A Public Spaces Protection Order may be made by the council, under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014, if they are satisfied on reasonable grounds that the activities carried out, or likely to be carried out, in a public space;</p> <ul style="list-style-type: none"> <li>• have had, or are likely to have, a detrimental effect on the quality of life of those in the locality;</li> <li>• is, or is likely to be, persistent or continuing in nature;</li> <li>• is, or is likely to be, unreasonable; and</li> <li>• justifies the restrictions imposed.</li> </ul> <p>There is a generally agreed perception that older people are more fearful of crime and anti-social behaviour (ASB) so the installation of gates to reduce crime and to deter groups of ‘undesirables’ gathering in alleyways would have a</p>		<ul style="list-style-type: none"> <li>• As a proportionate means to achieve a legitimate aim</li> <li>• In support of improving community cohesion</li> <li>• There are alternative pavement routes that can be safely used with only reasonable increases in walking distances.</li> </ul>	C Robinson	<p>When the PSPO is made operative</p> <p>When the PSPO is made operative</p>

beneficial effect. People who live adjacent to the alleyways subject to a PSPO will particularly benefit from reduced anti-social behaviour for example, drinking in the passages, graffiti, urination, drug taking etc. A PSPO gives additional security to residents, increasing peace of mind and provides a safe area to the rear of their properties.

**Negative:** Restricting the use of the alleyway can have a negative impact on specific age groups.

Older people/under 17s:

Non-drivers are less likely use a car, therefore more likely to regularly use alleyways to access local shops, bus stops, schools etc. Older people and under 17s are likely to be non-drivers. People who have mobility issues welcome short-cuts and walks that are away from busy traffic, and may be hesitant or unable to use alternative routes to essential services.

Children:

Parents with young children may use alleyway routes to take them to school.

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<p>Older children going to school on their own may use alleyway routes to arrive at school safely</p> <p>When a PSPO is made and gates installed, it is necessary for refuse to be collected from the front of properties or a central collection point instead of from rear alleyways. This means that in most cases, refuse bags will have to be carried through the home to present it on the public highway at the front. This could have a negative impact on older people who may be unable to lift and carry due to mobility issues/frailty.</p>		<p>Not applicable in this case as properties affected are already on front collections</p>		
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**Community of Identity: Carers of Older or Disabled People**

<b>Evidence</b>	<b>Quality of Life Indicators</b>	<b>Customer Impact (N/P/None)</b>	<b>Staff Impact (N/P/None)</b>	
<p>Informal consultation has been undertaken with all affected residents and statutory bodies (Police, emergency services, utility companies, Ramblers)</p>	<p>Access to services; Standard of living; Individual, family and social life</p>	<p>Negative</p>	<p>None</p>	
<b>Details of Impact</b>	<b>Can negative impacts be</b>	<b>Reason/Action</b>	<b>Lead Officer</b>	<b>Completion Date</b>

	<i>justified?</i>			
Residents are able to provide independent access to carers should the alleygates be installed. Carers may wish to change working hours to facilitate refuse disposal (as detailed above) but this is optional and dependant on personal preference.	Yes	<ul style="list-style-type: none"> <li>As a proportionate means to achieve a legitimate aim</li> <li>Waste Services offer additional assistance to customers meeting set criteria.</li> <li>Residents have the choice of using this service instead of changing carers' working patterns.</li> </ul>	C Robinson	When the PSPO is made operative
<b>Community of Identity: Disability</b>				
<b>Evidence</b>		<b>Quality of Life Indicators</b>	<b>Customer Impact (N/P/None)</b>	<b>Staff Impact (N/P/None)</b>
Informal consultation has been undertaken with all affected residents and statutory bodies (Police, emergency services, utility companies, Ramblers)		Access to services; Standard of living; Individual, family and social life	Negative	None
<b>Details of Impact</b>	<b>Can negative impacts be justified?</b>	<b>Reason/Action</b>	<b>Lead Officer</b>	<b>Completion Date</b>
Some alleyways are used by drivers to access garages at the rear of properties. People with impaired mobility may rely on	Yes	<ul style="list-style-type: none"> <li>As a proportionate means to achieve a legitimate aim</li> </ul>	C Robinson	

<p>this access as their most convenient way to access their property. A gate may impede this access or impact on the ease with which access is currently enjoyed. Restrictions to the highway can have a negative impact on disabled people. Wheelchair users and people with impaired mobility may rely on the back entrances to their properties and alleyways as the most convenient, or possibly their only, means of accessing their property.</p> <p>The design of the gates is critical. Width and height of locks and handles must provide ease of use for wheelchair users and people with dexterity issues e.g. people with arthritis.</p>		<ul style="list-style-type: none"> <li>• Only reasonable additional effort is involved in using the gates.</li> <li>• Vehicular access to garages is preserved.</li> <li>• Results from the consultations to date show that no residents have declared disabilities/issues with gates. New Legislation requires alleygates to be reviewed at least every three years or earlier, on request, if necessary. Any changes in customer mobility would be considered in this review with gates removed if necessary.</li> <li>• Installation of gates does not impede access to the rear of the property as access codes are given to all residents.</li> <li>• Care is taken on the installation of individual gates to ensure ease of access to the locking mechanism.</li> <li>• All locks on this scheme will be fitted with a key override facility. This allows gates to be opened without the need to turn a handle.</li> </ul>		<p>When the PSPO is made operative and at subsequent 3 year reviews</p>
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		<p>Keys are provided free of charge on request.</p> <ul style="list-style-type: none"> <li>The letter which confirms the PSPO, will also signpost residents to this service.</li> </ul>			
<b>Community of Identity: Gender</b>					
<b>Evidence</b>		<b>Quality of Life Indicators</b>		<b>Customer Impact (N/P/None)</b>	<b>Staff Impact (N/P/None)</b>
Not applicable		Not applicable		<b>None</b>	<b>None</b>
<b>Details of Impact</b>	<b><i>Can negative impacts be justified?</i></b>	<b>Reason/Action</b>		<b>Lead Officer</b>	<b>Completion Date</b>
There is not expected to be either a positive or negative impact on this community of identity group.					

**Community of Identity: Gender Reassignment**

<b>Evidence</b>		<b>Quality of Life Indicators</b>	<b>Customer Impact (N/P/None)</b>	<b>Staff Impact (N/P/None)</b>
Not applicable		Not applicable	<b>None</b>	<b>None</b>
<b>Details of Impact</b>	<b><i>Can negative impacts be justified?</i></b>	<b>Reason/Action</b>	<b>Lead Officer</b>	<b>Completion Date</b>
There is not expected to be either a positive or negative impact on this community of identity group.				

**Community of Identity: Marriage & Civil Partnership**

<b>Evidence</b>		<b>Quality of Life Indicators</b>	<b>Customer Impact (N/P/None)</b>	<b>Staff Impact (N/P/None)</b>
Not applicable		Not applicable	<b>None</b>	<b>None</b>
<b>Details of Impact</b>	<b><i>Can negative impacts be justified?</i></b>	<b>Reason/Action</b>	<b>Lead Officer</b>	<b>Completion Date</b>
There is not expected to be either a positive or negative impact on this community of identity group.				

**Community of Identity: Pregnancy / Maternity**

<b>Evidence</b>		<b>Quality of Life Indicators</b>	<b>Customer Impact (N/P/None)</b>	<b>Staff Impact (N/P/None)</b>
Not applicable		Not applicable	<b>None</b>	<b>None</b>
<b>Details of Impact</b>	<b><i>Can negative impacts be justified?</i></b>	<b>Reason/Action</b>	<b>Lead Officer</b>	<b>Completion Date</b>
There is not expected to be either a positive or negative impact on this community of identity group.				

**Community of Identity: Race**

Evidence		Quality of Life Indicators	Customer Impact (N/P/None)	Staff Impact (N/P/None)
Not applicable		Not applicable	<b>None</b>	<b>None</b>
Details of Impact	<i>Can negative impacts be justified?</i>	Reason/Action	Lead Officer	Completion Date
There is not expected to be either a positive or negative impact on this community of identity group.				

**Community of Identity: Religion / Spirituality / Belief**

Evidence		Quality of Life Indicators	Customer Impact (N/P/None)	Staff Impact (N/P/None)
Not applicable		Not applicable	<b>None</b>	<b>None</b>
Details of Impact	<i>Can negative impacts be</i>	Reason/Action	Lead Officer	Completion Date

	<i>justified?</i>			
There is not expected to be either a positive or negative impact on this community of identity group.				

**Community of Identity: Sexual Orientation**

<b>Evidence</b>		<b>Quality of Life Indicators</b>	<b>Customer Impact (N/P/None)</b>	<b>Staff Impact (N/P/None)</b>
Not applicable		Not applicable	<b>None</b>	<b>None</b>
<b>Details of Impact</b>	<i>Can negative impacts be justified?</i>	<b>Reason/Action</b>	<b>Lead Officer</b>	<b>Completion Date</b>
There is not expected to be either a positive or negative impact on this community of identity group.				